



Agenda & minutes

Full Council meeting of
Tuesday, 6 December 2022

Portsmouth City Council

AN ORDINARY MEETING OF THE COUNCIL will be held at the Council Chamber - The Guildhall, Portsmouth on Tuesday, 6 December 2022 at 2.00 pm and all members of the council are hereby summoned to attend to consider and resolve upon the following business detailed from agenda item 1 onwards:-

Public health guidance for staff and the public due to Winter coughs, colds and viruses, including Covid-19

- Following the government announcement 'Living with COVID-19' made on 21 February and the end of universal free testing from 1st April, attendees are no longer required to undertake any asymptomatic/ lateral flow test within 48 hours of the meeting however we still encourage attendees to follow the PH precautions we have followed over the last two years to protect themselves and others including vaccination and taking a lateral flow test should they wish.
- We strongly recommend that attendees should be double vaccinated and have received any boosters they are eligible for.
- If unwell we encourage you not to attend the meeting but to stay at home. Updated government guidance from 1 April advises people with a respiratory infection, a high temperature and who feel unwell, to stay at home and avoid contact with other people, until they feel well enough to resume normal activities and they no longer have a high temperature. From 1 April, anyone with a positive COVID-19 test result is still being advised to follow this guidance for five days, which is the period when you are most infectious.
- We encourage all attendees to wear a face covering while moving around crowded areas of the Guildhall.
- Although not a legal requirement, attendees are strongly encouraged to keep a social distance and take opportunities to prevent the spread of infection by following the 'hands, face, space' and 'catch it, kill it, bin it' advice that protects us from coughs, colds and winter viruses, including Covid-19.
- Hand sanitiser is provided at the entrance and throughout the Guildhall. All attendees are encouraged to make use of hand sanitiser on entry to the Guildhall.
- Those not participating in the meeting and wish to view proceedings are encouraged to do so remotely via the livestream link.

Agenda

- 1 **Declaration of Members' Interests**
- 2 **To approve as a correct record the attached Minutes of the Ordinary Council meeting held on 8 November 2022 (Pages 11 - 18)**
- 3 **To receive such communications as the Lord Mayor may desire to lay before the Council, including apologies for absence.**
- 4 **Deputations from the Public under Standing Order No 24.**

Deputations by members of the public may be made on any item where a decision is going to be taken. The request should be made in writing to the contact officer (james.harris@portsmouthcc.gov.uk) by 12 noon of the working day before the meeting (so Monday 5 December for this meeting), and must include the purpose of the deputation (for example, for or against the recommendations). Email requests are accepted. Any deputations received in respect of item 7 below will be dealt as part of the process for that item as specified below.

- 5 **Questions from the Public under Standing Order 25.**
- 6 **Appointments**
- 7 **Petition to Reinstate GPs at the John Pounds Medical Centre**

We the undersigned petition the council to support Portsea Action Group and the local community to get GP's reinstated at the John Pounds Medical Centre and help resolve the barriers and blockages that is preventing this from happening.

The Council's rules state that if the petition contains more than 500 signatures (as it does) it will be debated by the Full Council (if the lead petitioner so requests and they do) as the issue has not been considered by the Council within the last 24 months.

1. The petition organiser, Ms Deborah Edwards, will be given six minutes to present the petition to the meeting.
2. Followed by any other public deputations received on this item.
3. The Administration, via a proposer and seconder, will then present its response to the petition.
4. The petition will then be discussed by councillors and the normal rules of debate will apply.

8 Urgent Business - To receive and consider any urgent and important business from Members of the Cabinet in accordance with Standing Order No 26.

9 Treasury Management Mid-Year Review 2022/23 (Pages 19 - 30)

To receive and consider the attached report and noting recommendation from the Cabinet meeting held on 22 November 2022.

10 Ocean Recovery Declaration - Update of Progress (Pages 31 - 44)

To receive and consider the attached report and noting recommendation from the Cabinet meeting held on 22 November 2022.

11 Health and Wellbeing Board Constitution (Pages 45 - 54)

To receive and consider the attached report and recommendation from the Governance and Audit and Standards Committee held on 23 November 2022.

Notices of Motion: Process information

In accordance with Standing Orders, all Notices of Motions on the agenda will, subject to the 6 month rule, automatically be dealt with at this meeting, thereby dispensing with a three-minute presentation from the proposer and subsequent vote to enable its consideration.

12 Notices of Motion

(a) Tesco Supermarkets - Removal of Recycling Facilities

Proposed by Councillor Gerald Vernon-Jackson
Seconded by Councillor Cal Corkery and also supported by
Councillor George Madgwick

The city council regrets the decision by Tesco supermarkets to remove recycling facilities from their large Fratton and Port Solent Stores.

Supermarkets sell huge amounts of products in packaging that can be recycled.

Supermarkets should be doing more to cut down on packaging and waste, instead they have removed facilities to allow local residents to recycle at their stores.

The city council regrets the actions of Tesco who seem to be putting company profits before care for the environment and asks Tescos to bring back recycling centres in their Portsmouth stores.

(b) Extending Safe Spaces for People in Portsmouth

Proposed by Councillor Charlotte Gerada

Seconded by Councillor Judith Smyth

Full Council notes:

- Young people often raise the issue that there is a lack of safe public spaces in Portsmouth for them, in a social setting but also in circumstances where young people face danger, such as the threat of harassment, bullying or violence in public places.
- Drug dealers and gangs prey on young people to deliver their county lines networks, often approaching them on their way to and from school or college.
- Portsmouth City Council has recently launched the 'We Stand Together' project, bringing together businesses and venues in Portsmouth and the Isle of Wight that are committed to providing a supportive environment for anyone who has experienced sexual violence or harassment.
- Other councils across the country have signed up the 'Safe Spaces' national network or implemented their own versions of this scheme, where people with different vulnerabilities are able to access spaces in local venues, businesses and organisations [1]. These spaces act as a temporary refuge for adults and young people who may feel scared, lost, threatened or at risk and in need of support. Slough Borough Council [2], Eastleigh Borough Council [3] and Southampton City Council [4] have all signed up to the Safe Spaces scheme.

Full Council believes:

- Everyone has a right to feel safe in Portsmouth, no matter their background, age, ability or location in the city.
- Portsmouth City Council must do all it can to work with partners to improve public safety, tackle crime and give every person the best possible chance of not just surviving, but thriving in Portsmouth.
- All citizens and sectors in Portsmouth can and should play a role in keeping young people and vulnerable adults safe, using collective spaces and will power to improve public safety.

Full Council resolves to ask Cabinet:

- (i) To either extend the 'We Stand Together' project or sign up to the 'Safe Spaces' national network, so that the following groups are included in a safer spaces scheme: young people (of 10+ years), vulnerable adults, disabled people, women, those from ethnic minority groups, asylum seekers and refugees, the elderly, people with learning disabilities, people with mental health conditions and those with illnesses or health conditions.
- (ii) To request that alongside the implementation of this scheme, there is an educational programme about the scheme to run in schools, to make young people aware of how the initiative can benefit them.
- (iii) To request that officers proactively approach potential premises and develop a map of safe spaces that's published online for anyone to access.
- (iv) To ensure that young people, their parents, and other relevant local groups and stakeholders are invited to form a working group to develop the safe spaces scheme.

References

[1] <https://www.safeplaces.org.uk/>

[2] <https://www.slough.gov.uk/safer-neighbourhoods/safe-place-scheme#:~:text=Businesses%20who%20have%20signed%20up,member%2C%20carer%20or%20support%20worker>

[3] <https://www.eastleigh.gov.uk/our-community/community-safety/safer-places-scheme#:~:text=Local%20businesses%20or%20organisations%20that,showing%20a%20Safe%20Place%20sticker>.

[4] <https://www.southampton.gov.uk/news/article/southampton-joins-safe-places-national-network/>

(c) Supporting WASPI Women in Portsmouth

Proposed by Councillor George Fielding
Seconded by Councillor Charlotte Gerada

Full Council notes that:

- In the 1995 Pensions Act, the Government increased the State Pension age for women from 60 to 65, with a further increase to 66 in the 2011 Pensions Act.

- The change was not properly communicated to 3.8m women born in the 1950s until 2012, giving some only one year's notice of a six-year increase in their anticipated retirement age. 9,000 of the affected women are in our own authority area.
- The Parliamentary and Health Service Ombudsman (PHSO) has found that the Department for Work and Pensions was guilty of maladministration in its handling of the State Pension Age increase for women born in the 1950s [1].
- The All-Party Parliamentary Group on State Pension Inequality for Women has concluded that "the impact of DWP maladministration on 1950s-born women has been as devastating as it is widespread. The APPG believes that the case for category 6 injustice is overwhelming and clear. Women have had their emotional, physical, and mental circumstances totally obliterated by a lack of reasonable notice."
- Research commissioned by campaign group WASPI has found that by the end of 2022, more than 220,000 1950s born women will have died waiting for justice since the WASPI campaign began in 2015.
- WASPI's figures show that over the course of the two-year COVID pandemic, 1 in 10 women who died were affected by these uncommunicated changes and lost both their state pension income and the opportunity to make alternative retirement plans.
- Despite the Ombudsman's findings and the rapid death rate of those affected, the government is choosing to wait for further reports before taking any action.

Full Council believes this injustice has not only had a profound effect on the individuals involved but on the wider community in Portsmouth and on local government, not least because:

- Women who would have looked after older relatives or partners are unable to afford to do so, with a knock-on impact on local social care
- Women who would have retired and engaged in caring responsibilities for grandchildren are having to continue working, increasing the childcare burden on the state locally
- Women who have been left in poverty are struggling to meet their housing costs, with a knock-on impact on local housing stock
- There is a broader impact on voluntary services of all kinds

locally, which are missing out on able, active volunteers who would otherwise have been able to retire from full-time work as planned

- Our local economy is negatively affected by the reduced spending power and disposable income the uncommunicated State Pension Age changes has brought about among women born in the 1950s

Full Council supports:

- The conclusion of the All-Party Parliamentary Group on State Pension Inequality that women born in the 1950s have suffered a gross injustice, affecting their emotional, physical and mental circumstances in addition to causing financial hardship.
- A swift resolution to this ongoing injustice before more and more women die waiting for compensation.
- The WASPI campaign for an immediate one-off compensation payment of between £11,666 and £20,000 to those affected, with the most going to women who were given the shortest notice of the longest increase in their state pension age.

Full Council asks:

- The Leader of the Council to write to local Members of Parliament, and to the Secretary of State for Work and Pensions to outline the effects of the injustice to 1950s women on the community in Portsmouth and to seek their support for an immediate compensation package.

Reference

[1] <https://www.ombudsman.org.uk/complaints-womens-state-pension-age>

(d) Access to the Portsmouth Household Waste Recycling Centre

Proposed by Councillor Matthew Atkins
Seconded by Councillor John Smith

Now that the country has returned largely to normal life after the COVID Pandemic this council believes it is time that residents should be able to attend the Household Waste Recycling Centre at Port Solent and drop off waste without having to make a prior appointment and asks Cabinet to consider implementing this change accordingly

(e) Celebrating Local Sportswomen

Proposed by Councillor Ryan Brent
Seconded by Councillor Linda Symes

2022 has seen national success in Women's sport whereby the Lionesses won the Euro football competition and the England Red Roses reached the Rugby World Cup final.

The council notes that Vicky Cornborough has represented the national rugby team through numerous successful results in competitions and to be a representative of Portsmouth on a national level as a sporting elite should be recognised and commended.

The council calls upon the administration to ensure that participation from local individuals, specifically women, competing at an elite level of any sport should be recognised and celebrated. In addition to this, the council requests that a report be brought back to a future council meeting to identify how younger generations can be inspired by these role models across our community.

13 Questions from Members under Standing Order No 17. (Pages 55 - 58)

David Williams
Chief Executive

Members of the public are permitted to use both audio visual recording devices and social media during this meeting, on the understanding that it neither disrupts the meeting nor records those stating explicitly that they do not wish to be recorded. Guidance on the use of devices at meetings open to the public is available on the Council's website and posters on the wall of the meeting's venue.

Whilst every effort will be made to webcast this meeting, should technical or other difficulties occur, the meeting will continue without being webcast via the Council's website.

This meeting is webcast (videoed), viewable via the Council's livestream account at <https://livestream.com/accounts/14063785>

If any member of the public wishing to attend the meeting has access requirements, please notify the contact the Local Democracy Manager at Stewart.Agland@portsmouthcc.gov.uk.

Civic Offices
Guildhall Square
PORTSMOUTH
28 November 2022

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Agenda Item 2

8 November 2022 1

MINUTES OF A MEETING OF THE COUNCIL held at the Guildhall
Portsmouth on Tuesday, 8 November 2022 at 2.00 pm

Council Members Present

The Right Worshipful The Lord Mayor
Councillor Hugh Mason (in the Chair)

Councillors

Yinka Adeniran	Brian Madgwick
Dave Ashmore	George Madgwick
Matthew Atkins	Lee Mason
Chris Attwell	Kirsty Mellor
Simon Boshier	Robert New
Ryan Brent	Terry Norton
Stuart Brown	Scott Payter-Harris
Tom Coles	Steve Pitt
Cal Corkery	Darren Sanders
Jason Fazackarley	Asghar Shah
George Fielding	Russell Simpson
Charlotte Gerada	John Smith
Lewis Gosling	Judith Smyth
Graham Heaney	Lynne Stagg
Ian Holder	Benedict Swann
Suzy Horton	Linda Symes
Lee Hunt	Gerald Vernon-Jackson CBE
Mark Jeffery	Daniel Wemyss
Abdul Kadir	Matthew Winnington
Leo Madden	

109. Declaration of Members' Interests

Councillor	Minute Number	Nature of Interest
Cllr Tom Coles	117	Personal and prejudicial. Cllr Coles left the room for the duration of this item

110. To approve as a correct record the attached Minutes of the Ordinary Council meeting held on 11 October 2022

It was

Proposed by Councillor Gerald Vernon-Jackson
Seconded by Councillor Simon Boshier

That the minutes of the ordinary meeting held on 11 October 2022 be confirmed as a correct record.

These were agreed by assent.

111. To receive such communications as the Lord Mayor may desire to lay before the Council, including apologies for absence

Apologies for absence had been received on behalf of Councillor Kimberly Barrett and Councillor Gemma New.

The Lord Mayor reminded council that at an extraordinary council meeting held on 19 July 2022, it was agreed to admit former Portsmouth City Councillor and Council Leader, Donna Jones to the roll of honorary alderwomen.

The Lord Mayor presented Honorary Alderwoman Donna Jones with her scroll and she took the opportunity to make a short speech of thanks to council.

112. Deputations from the Public under Standing Order No 24

The City Solicitor advised that one verbal deputation request had been made for this meeting in respect of Minute 117.

At the invitation of the City Solicitor, Mr Charles Burns made his deputation to Council.

113. Questions from the Public under Standing Order 25

The Lord Mayor advised that no public questions had been received under the provisions of this Standing Order.

114. Appointments

RESOLVED that the following changes to Labour Group seats be AGREED:

Councillor Charlotte Gerada to replace Councillor Asghar Shah as a full member of the Licensing Committee.

Councillor Asghar Shah to replace Councillor Charlotte Gerada as a Standing Deputy on the Licensing Committee.

115. Urgent Business - To receive and consider any urgent and important business from Members of the Cabinet in accordance with Standing Order No 26.

The Lord Mayor advised that there was no urgent business to transact at this meeting.

116. Notices of Motion

117. Rethink E-Scooter Trial

It was

Proposed by Councillor George Madgwick
Seconded by Councillor Russell Simpson

That notice of motion (a) as set out on the agenda be adopted.

Council voted on the motion in the name of Councillor George Madgwick.

Following a vote, the motion was declared LOST.

118. Improvement to Paulsgrove's Roads

It was

Proposed by Councillor Brian Madgwick
Seconded by Councillor George Madgwick

That notice of motion (b) as set out on the agenda be adopted.

As an amendment it was

Proposed by Councillor Scott Payter-Harris
Seconded by Councillor Benedict Swann

To

Amend paragraph one, eighth line after return home add 'via the north of the city'.

Amend paragraph two that starts with 'The people of Paulsgrove..', third line after Paulsgrove add 'and the North of the city'.

Delete last paragraph and add 'Full Council asks the Cabinet Member for Traffic and Transportation, to work on a plan on how they intend to start improving the roads/infrastructure in Paulsgrove and the North of the city. This should include disclosing relevant timescales in a timely manner. Full Council requests that all relevant ward councillors in the north of the city to be consulted for feedback during the process. The plan report to be published before the end of March 2023.'

Following debate, the proposer of the original motion, Councillor Brian Madgwick, agreed to subsume the amendment put by Councillor Scott Payter-Harris into the motion.

In accordance with Standing Order 48(b), eight Councillors stood to request that a recorded vote be taken.

The following members voted in favour of the motion which incorporated the subsumed amendment

Councillor Yinka Adeniran	Councillor Matthew Atkins
Councillor Simon Boshier	Councillor Ryan Brent
Councillor Tom Coles	Councillor Cal Corkery
Councillor George Fielding	Councillor Charlotte Gerada
Councillor Lewis Gosling	Councillor Graham Heaney
Councillor Brian Madgwick	Councillor George Madgwick
Councillor Lee Mason	Councillor Kirsty Mellor
Councillor Robert New	Councillor Scott Payter-Harris
Councillor Asghar Shah	Councillor Russell Simpson
Councillor John Smith	Councillor Judith Smyth
Councillor Benedict Swann	Councillor Lynda Symes
Councillor Daniel Wemyss	

No members voted-against the motion

The following members abstained from voting

Councillor Chris Attwell	Councillor Dave Ashmore
Councillor Stuart Brown	Councillor Jason Fazackarley
Councillor Ian Holder	Councillor Suzy Horton
Councillor Lee Hunt	Councillor Mark Jeffery
Councillor Abdul Kadir	Councillor Leo Madden
Councillor Hugh Mason	Councillor Steve Pitt
Councillor Darren Sanders	Councillor Lynne Stagg
Councillor Gerald Vernon-Jackson	Councillor Matthew Winnington

The motion, incorporating the subsumed amendment, was therefore declared CARRIED.

RESOLVED that:

For decades roads in Paulsgrove have been allowed to suffer without resolution. Residents, associations, current ward councillors and former ward councillors have requested and asked for roads within the ward to be looked at for consideration for resurfacing or other resolutions for years. This has always fallen short. Paulsgrove residents have to drive onto Portsea Island to see and witness constant road improvements. Constant upgrades. Constant resurfacing of the south of the city yet when they return home via the north of the city, they are expected to drive over bumpy, uneven roads that are unpleasant to the eye.

In the last few years here are an example of a few things:-

- A petition submitted by the residents of Chedworth Crescent with over 90% of the households signing the petition for road resurfacing resolutions and nothing has been done.
- A resident in Elkstone Road has asked to view reports into the speed bumps in the road and was not responded to.
- A sign, in Port Solent, completely blocks a public footpath not allowing a local mobility scooter user to pass. This was reported to council officers, twice, several months ago and nothing has been done.

The people of Paulsgrove simply want to see work starting in their ward. They want to see improvements made on their road infrastructure and not all the money put into just the south of the city. Paulsgrove and the north of the city already suffers with extremely poor public transport network system. The ward simply needs better roads.

Full Council asks the Cabinet Member for Traffic and Transportation, to work on a plan on how they intend to start improving the roads/infrastructure in Paulsgrove and the North of the city. This should include disclosing relevant timescales in a timely manner. Full Council requests that all relevant ward councillors in the north of the city to be consulted for feedback during the process. The plan report to be published before the end of March 2023.

119. Anaerobic Digester

It was

Proposed by Councillor Ryan Brent
Seconded by Councillor Lee Mason

That notice of motion (c) as set out on the agenda be adopted.

Following a vote, the motion was declared CARRIED.

RESOLVED that:

The Council supports the aspiration of building an anaerobic digester. However, due to a lack of update on this project since the budgetary commitment earlier this year, Council requests that a progress report be brought back to the March Full Council meeting that includes the proposed location and clear timescales of the project.

120. Questions from Members under Standing Order No 17

Eleven questions from members had been received under Standing Order No 17.

The first question was from Councillor Tom Coles.

"With the nights drawing in, can the Cabinet Member confirm whether there are any plans for installing lighting at Kingston Rec?"

This and supplementary questions were answered by the Cabinet Member for Culture, Leisure & Economic Development, Councillor Steve Pitt.

The second question was from Councillor Scott Payter-Harris.

"Does the Cabinet member have any plans to reintroduce fixed speed cameras to Portsmouth?"

This and supplementary questions were answered by the Cabinet Member for Traffic and Transportation, Councillor Lynne Stagg.

The third question was from Councillor Benedict Swann.

"Can the Cabinet member confirm that lighting to the green pathway through Anchorage Park will be fixed?"

This and supplementary questions were answered by the Cabinet Member for Traffic and Transportation, Councillor Lynne Stagg.

The fourth question was from Councillor Simon Boshier.

"Can the Leader advise whether any capital schemes have been placed on hold pending a budget review?"

This and supplementary questions were answered by the Leader of the Council, Councillor Gerald Vernon-Jackson.

The fifth question was from Councillor Graham Heaney.

"Will the cabinet member for traffic and transportation confirm if the process to apply for a Play Street in residential roads will be streamlined, with a simple application form on Portsmouth City Council's website and when this will happen?"

This and supplementary questions were answered by the Cabinet Member for Traffic and Transportation, Councillor Lynne Stagg.

The sixth question was from Councillor George Madgwick.

"What consultation was done, if any, to decide the locations of the two new recycling bottle banks placed in Paulsgrove & Port Solent?"

In the absence of the Cabinet Member for Climate Change and Environment, Councillor Kimberly Barrett, this and supplementary questions were answered by the Leader of the Council, Councillor Gerald Vernon-Jackson

The time allocation for this item having elapsed, written responses would be

provided to the remaining questions.

121. Further Communications from the Lord Mayor

The Lord Mayor advised that the deputy Lord Mayor, Councillor Tom Coles, had kindly agreed to Chair the December 2023 Full Council meeting, as he would be away, following an invitation to visit the Falkland Islands to attend the 40th anniversary events taking place there.

Finally, with the support of and in consultation with the Leader and other Group Leaders, he had agreed to cancel the provisional Council meeting in January 2023 due to the lack of pressing business.

The meeting concluded at 5.48 pm.

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Lord Mayor

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Agenda Item 9

From CABINET held on 22 November 2022

Council Agenda Item 9 (Cabinet minute No 140)

Treasury Management Mid-Year Review 2022-2023

RECOMMENDED (for Council)

1.To note that the Council's Treasury Management activities have remained within the Treasury Management Policy 2022/23 in the period up to 30 September 2022.

2 That the actual Treasury Management indicators as at 30 September 2022 set out in Appendix A be noted.

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Title of meeting:	Governance and Audit and Standards Committee Cabinet City Council
Date of meeting:	Cabinet 22 November 2022 Governance and Audit and Standards Committee 23 November 2022 City Council 06 December 2022
Subject:	Treasury Management Mid-Year Review 2022/23
Report by:	Chris Ward, Director of Finance and Resources (Section 151 Officer)
Wards affected:	All
Key decision:	No
Full Council decision:	Yes

1. Executive Summary

This report outlines the Council's performance against the treasury management indicators approved by the City Council on 15 March 2022.

No borrowing has been undertaken in the first half of 2022/23.

Investment returns have been subdued in the first half of 2022/23 as they have been weighed down by existing investments. This is particularly the case with long term investments in externally managed funds. However, 93% of the Council's investments are in simple vanilla deposits. The Bank of England's base rate has been rising and this is being reflected in the returns on newer investments. There are therefore grounds to be optimistic that overall investment returns will increase as existing investments mature and are replaced with new investments with higher returns.

2. Purpose of report

The purpose of the report is to inform members and the wider community of the Council's Treasury Management position, i.e. its borrowing and cash investments at 30 September 2022 and of the risks attached to that position.

Whilst the Council has a portfolio of investment properties and some equity shares which were acquired through the capital programme; these do not in themselves form part of the treasury management function.

3. Recommendations

It is recommended that the following be noted:

- 3.1 That the Council's Treasury Management activities have remained within the Treasury Management Policy 2022/23 in the period up to 30 September 2022.
- 3.2 That the actual Treasury Management indicators as at 30 September 2022 set out in Appendix A be noted.

4. Background

The Council's treasury management operations encompass the following:

- Cash flow forecasting (both daily balances and longer term forecasting)
- Investing surplus funds in approved cash investments
- Borrowing to finance short term cash deficits and capital payments
- Management of debt (including rescheduling and ensuring an even maturity profile)

The key risks associated with the Council's treasury management operations are:

- Credit risk - i.e. that the Council is not repaid, with due interest in full, on the day repayment is due
- Liquidity risk - i.e. that cash will not be available when it is needed, or that the ineffective management of liquidity creates additional, unbudgeted costs
- Interest rate risk - that the Council fails to get good value for its cash dealings (both when borrowing and investing) and the risk that interest costs incurred are in excess of those for which the Council has budgeted
- Maturity (or refinancing risk) - this relates to the Council's borrowing or capital financing activities, and is the risk that the Council is unable to repay or replace its maturing funding arrangements on appropriate terms
- Procedures (or systems) risk - ie. that a treasury process, human or otherwise, will fail and planned actions are not carried out through fraud or error

The treasury management budget accounts for a significant proportion of the Council's overall budget.

The Council's Treasury Management Policy aims to manage risk whilst optimising costs and returns. The Council monitors and measures its treasury management position against the indicators described in this report. Treasury management monitoring reports are brought to the Governance and Audit and Standards Committee for scrutiny.

The Governance and Audit and Standards Committee noted the recommendations to Council contained within the Treasury Management Policy 2022/23 on 4 March 2022. The City Council approved the Treasury Management Policy 2022/23 on 15 March 2022.

5. Reasons for Recommendations

To highlight any variance from the approved Treasury Management Policy and to note any subsequent actions.

To provide assurance that the Council's treasury management activities are effectively managed.

6. Integrated impact assessment

An integrated impact assessment is not required as the recommendations do not directly impact on service or policy delivery. Any changes made arising from this report would be subject to investigation in their own right.

7. Legal Implications

The Section 151 Officer is required by the Local Government Act 1972 and by the Accounts and Audit Regulations 2015 to ensure that the Council's budgeting, financial management, and accounting practices meet the relevant statutory and professional requirements. Members must have regard to and be aware of the wider duties placed on the Council by various statutes governing the conduct of its financial affairs.

8. Director of Finance and Resources (Section 151 Officer) comments

All financial considerations are contained within the body of the report and the attached appendices.

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Signed by Director of Finance and Resources (Section 151 Officer)

Appendices:

Appendix A: Treasury Management Mid-Year Review 2022/23

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

<u>Title of document</u>	Location
1 Treasury Management Records	Financial Services

TREASURY MANAGEMENT MID YEAR REVIEW FOR 2022/23**A1. SUMMARY OF TREASURY MANAGEMENT INDICATORS**

The City Council approved the authorised limit (the maximum amount of borrowing permitted by the Council) and the operational boundary (the maximum amount of borrowing that is expected) when it considered the budget on 15th February 2022. The Council's debt on 30th September was as follows:

Prudential Indicator	Limit £m	Actual £m
Authorised Limit - the maximum amount of borrowing permitted by the Council	1,009	748
Operational Boundary - the maximum amount of borrowing that is expected	995	748

The maturity structure of the Council's fixed rate borrowing was:

	Under 1 Year	1 to 2 Years	3 to 5 Years	6 to 10 Years	11 to 20 Years	21 to 30 Years	31 to 40 Years	41 to 50 Years
Minimum proportion of loans maturing	0%	0%	0%	0%	0%	0%	0%	0%
Maximum proportion of loans maturing	10%	10%	10%	20%	30%	40%	40%	40%
Actual proportion of loans maturing	1%	1%	4%	13%	14%	6%	34%	27%

The maturity structure of the Council's variable rate borrowing was:

	Under 1 Year	1 to 2 Years	3 to 5 Years	6 to 10 Years	11 to 20 Years	21 to 30 Years	31 to 40 Years	41 to 50 Years
Minimum proportion of loans maturing	0%	0%	0%	0%	0%	0%	0%	0%
Maximum proportion of loans maturing	10%	10%	10%	20%	30%	40%	40%	40%
Actual proportion of loans maturing	2%	2%	7%	11%	23%	25%	15%	15%

Surplus cash invested for periods longer than 365 days on 30th September 2022 was:

	Limit	Quarter 2 Actual
	£m	£m
Maturing after 31/3/2023	125	73
Maturing after 31/3/2024	50	19
Maturing after 31/3/2025	50	5

A2. GOVERNANCE

The Treasury Management Policy approved by the City Council on 15th March 2022 provides the framework within which treasury management activities are undertaken.

There have been no breaches of these policies during 2022/23 up to the quarter ending 30th September 2022.

A3. INTEREST RATE FORECASTS

The Council has appointed Link Group as its treasury advisor and part of their service is to assist the Council to formulate a view on interest rates.

The latest forecasts are shown below.

Link Group Interest Rate View 27.09.22		Dec-22	Mar-23	Jun-23	Sep-23	Dec-23	Mar-24	Jun-24	Sep-24	Dec-24	Mar-25	Jun-25	Sep-25
BANK RATE		4.00	5.00	5.00	5.00	4.50	4.00	3.75	3.25	3.00	2.75	2.75	2.50
3 month ave earnings		4.50	5.00	5.00	5.00	4.50	4.00	3.80	3.30	3.00	2.80	2.80	2.50
6 month ave earnings		4.70	5.20	5.10	5.00	4.60	4.10	3.90	3.40	3.10	3.00	2.90	2.60
12 month ave earnings		5.30	5.30	5.20	5.00	4.70	4.20	4.00	3.50	3.20	3.10	3.00	2.70
5 yr PWLB		5.00	4.90	4.70	4.50	4.20	3.90	3.70	3.50	3.40	3.30	3.20	3.20
10 yr PWLB		4.90	4.70	4.60	4.30	4.10	3.80	3.60	3.50	3.40	3.30	3.20	3.20
25 yr PWLB		5.10	4.90	4.80	4.50	4.30	4.10	3.90	3.70	3.60	3.60	3.50	3.40
50 yr PWLB		4.80	4.60	4.50	4.20	4.00	3.80	3.60	3.40	3.30	3.30	3.20	3.10

PWLB is the Public Works Loans Board

The latest forecast on 27th September sets out a view that both short and long-dated interest rates will be elevated for some little while, as the Bank of England seeks to squeeze inflation out of the economy, whilst the government is providing a package to try and protect households and businesses from the ravages of ultra-high wholesale gas and electricity prices. To that end, the Bank of England is expected to continue to tighten short-term interest rates with a view to trying to slow the economy sufficiently to keep the secondary effects of inflation – as measured by wage rises – under control.

The increase in PWLB rates reflects a broad sell-off in sovereign bonds internationally but more so the disaffection investors have with the position of the UK public finances.

A4. BORROWING ACTIVITY

No borrowing was undertaken during the first half of 2022.

The Council's gross borrowing on 30th September 2022 of £748m is within the Council's Authorised Limit (the maximum amount of borrowing approved by City Council) of £1,009m and within the Council's Operational Boundary (the limit beyond which borrowing is not expected to exceed) of £995m.

The Council plans for gross borrowing to have a reasonably even maturity profile. This is to ensure that the Council does not need to replace large amounts of maturing borrowing when interest rates could be unfavourable.

The actual maturity profile of the Council's borrowing is within the limits contained within the Council's Treasury Management Policy (see paragraph A1).

Early Redemption of Borrowing

Debt rescheduling opportunities have been limited in the current economic climate and following the various increases in the margins added to gilt yields which has impacted PWLB new borrowing rates since October 2010.

Apart from two loans all the Council's borrowings to finance capital expenditure are fixed rate and fixed term loans. This reduces interest rate risk and provides a high degree of budget certainty.

The Council's borrowing portfolio is kept under review to identify if it would be financially beneficial to repay any specific loans early. Repaying borrowing early invariably results in a premium (early repayment charges) by the PWLB that are sufficiently large to make early repayment of borrowing financially unattractive to the Council.

No debt rescheduling or early repayment of debt has been undertaken during the first half of 2022/23 as it has not been financially advantageous for the Council to do so.

A5. INVESTMENT ACTIVITY

The Council's investments averaged £457m to 30th September. 93% of the Council's investments were in simple vanilla deposits, 3% was invested in long term managed funds and 4% was invested in tradable notes. The Council's investments made an average annualised return of 0.24% in the first half of 2022/23.

Simple vanilla deposits continued to provide the best returns in the first half of 2022/23. However, investment returns have been held back by our investments in long term managed funds. This is shown in the table below.

Period	20/21 Q1	20/21 Q2	20/21 Q3	20/21 Q4	21/22 Q1	21/22 Q2	21/22 Q3	21/22 Q4	22/23 Q1	22/23 Q2
Long Term Managed Funds	24.28	38.16	25.97	-3.36	9.96	-2.84	1.2	-27.03	-20.59	-26.41
Structured Notes	22.55	23.26	1.63	-3.06	-0.47	-1.84	0.37	-3.4	-10.74	-3.01
Vanilla Deposits	0.98	0.43	0.45	0.22	0.27	0.45	0.77	0.61	1.16	1.04
Overall Return	2.02	1.66	0.94	0.08	0.42	0.28	0.77	0.02	0.31	0.24

When market interest rates increase, the returns available to investors also increase. This can be seen in the near doubling of the return on the Council's vanilla deposits in the first quarter of 2022/23. However, the returns on long term managed funds and tradable structured notes often move the other way. This can be seen in the first half of 2020/21 when the returns on vanilla deposits were falling, but the returns from long term managed funds and structured notes were increasing because the previous higher market interest rates had been locked into, causing these investments to trade at a premium above their face value. Conversely, in the first half of 2022/23, when returns on vanilla deposits increased, the returns on long term managed funds and structured notes fell because the previous lower market rates had been locked into, causing these investments to trade at a discount below their face value. Despite trading at a discount below their face value structured notes and the underlying investments in long term managed funds will still make the contractual payments of principal and interest providing that the underlying investments do not default. It can also be seen from the table above that, although the returns on long term managed funds and tradable structured notes are volatile with returns sometimes being negative, overall, they have had a stabilizing influence on the investment portfolio, increasing overall returns when the returns on vanilla deposits have fallen, but reducing overall returns when the returns on vanilla deposits have risen.

A6. COMBINED BORROWING AND INVESTMENT POSITION (NET DEBT)

The Councils net debt position on 30th September 2022 is summarised in the table below.

	Principal	Average Interest Rate	Interest to 30th September 2022
Borrowing (including finance leases & private finance initiative (PFI) schemes)	£748m	3.09%	£11.56m
Investments	(£425m) *	(0.24%)	(£0.56m)
Net Debt	£323m		£11.00m

*Although the Council's investments were £425m on 30th September 2022, the average sum invested over this period was £457m.

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Agenda Item 10

From CABINET held on 22 November 2022

Council Agenda Item 10 (Cabinet minute No 135)

Ocean Recovery Declaration - Update of Progress

Recommended (for Council)

The report is referred to Council for noting.

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Title of meeting:	Cabinet Full Council
Subject:	Ocean Recovery Declaration - Update of Progress
Date of meeting:	Cabinet, 22 nd November 2022 Council, 6 th December 2022
Report by:	
Wards affected:	All

1. Requested by

1.1 Full Council

2. Purpose

2.1 To provide an update on progress since the Ocean Recovery Declaration.

Information Requested

- 3.1 On 17th May 2022, the Motion for the Ocean and Our Coastal Communities was carried with amendment at the Full Council meeting. This motion is attached as Appendix 1.
- 3.2 The Declaration contained 9 (nine) paragraphs of pledges, including pledge 1: "*Report to Full Council within 6 months on the actions and projects that will begin an ocean recovery in Portsmouth*" to which this Report pertains to. A summary of the status of these pledges are detailed within Table 1.

Table 1 Status of pledge items contained within the Ocean Recovery Declaration

	Summary of Pledge	Status
1	Request of six-month update report	This Report fulfils this pledge.
2	Alignment of ocean recovery into PCC decision-making	At present, marine and coastal recovery are aligned through a number of relevant processes and strategies, including: <ul style="list-style-type: none"> • The Integrated Impact Assessment process that is required to be undertaken for any PCC decisions that are made through Councillor Portfolios, Cabinet, and full Council. Specific mention is given to the Solent Recreation Mitigation Strategy (Bird Aware Solent) and the Portsmouth Plan.

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		<ul style="list-style-type: none"> • The new Climate Change Strategy describes the natural environment as a strategic priority area for its implementation, drawing specific reference to the Ocean Recovery Declaration. • In July 2022, PCC Cabinet supported the recommendations from the Response to the Traffic, Environment and Community Safety Scrutiny Panel report on biodiversity. Within this report, it detailed the revised approach more connected environmental management that includes marine and coastal management. • PCC is currently trialling the 'Greenprint' framework for a green recovery led by a number of local authorities, institutions and the Partnership for South Hampshire. The framework encourages actions around priority areas including 'World Class Blue Environments'.
3	Stronger links to Marine Organisation, Local Plan and Marine Plan	<ul style="list-style-type: none"> • Portsmouth is covered by the MMOs Southern Marine Plan (inshore). The MMO are currently recruiting to a vacancy for a South Coastal Marine Planner position, and expect that once this position is filled, they will be in a position to engage with the local work more fully. • Further, Portsmouth is also covered by the Southern Inshore Fisheries & Conservation Authority (IFCA). The Southern IFCA were not aware of the Ocean Recovery Declaration but engagement regarding a stronger relationship has begun. • The existing Local Plan (active period 2006 to 2027) specifically links marine and coastal quality to policy PCS9 'the seafront' which is a key policy to two objectives of the overall Local Plan. • PCC are in the process of creating a new Local Plan for 2020-2038, and there is a notable progression of linking planning to the marine and coastal environments with specific links within the proposed new policies: <ul style="list-style-type: none"> ○ Biodiversity (Policy G1), which notes our international, national, and local marine and coastal sites with nature designations, as well as further opportunities within Biodiversity Opportunity Areas and Nature Recovery Networks. Impacts to the marine and coastal environment from recreation, tall buildings and construction are also noted ○ Green Infrastructure (Policy G2), which includes 'blue' infrastructure ○ Water Quality (Nutrient Neutrality) (Policy G3), which directly links assessment of future developments with the water quality of the Solent ○ The Seafront (Policy S8), which states its great importance for local and national nature conservation • Eastney Beach has its own Habitat Restoration and Management Plan.

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		<ul style="list-style-type: none"> Portsmouth is a test study site for Integrating Diverse Values into Marine Management, a project funded by the Sustainable Management of UK Marine Resources group. PCC are part of the Diverse Values Steering Group, aiming to develop local 'transdisciplinary marine management'.
4	Local Nature Recovery Strategy	<p>Local Nature Recovery Strategies are established by the Environment Bill and currently being piloted. Portsmouth are included on a county-level LNRS being led by Hampshire County Council.</p> <p>PCC have been consulted on its development and have requested that its geographical boundary includes that below the tide line. PCC will continue this engagement and lobbying for more of the marine and coastal environment to be included in the LNRS</p>
5	Partners for sustainable and equitable marine industry	<ul style="list-style-type: none"> PCC are already strongly involved in the marine industry as we own and operate Portsmouth International Port and Portico. Funded by the Clean Maritime Demonstration Call and led by the University of Portsmouth, we have partnered with a number of organisations to analyse and develop low carbon sustainable energy opportunities for the Port. PCC is also part of the newly created Solent Cluster aiming to become a leading centre for investment into low carbon technologies. Launched in November 2022, it is led by the Solent Local Enterprise Partnership and aims to attract investment into new low carbon industry. PCC will remain part of this cluster to learn how we can engage and support future-thinking marine industries in our region.
6	Ocean literacy and marine citizenship, and equitable access	<p>We intend to increase ocean literacy, citizenship and access through:</p> <ul style="list-style-type: none"> The Diverse Values Steering Group that PCC are a member, local studies are being undertaken in Portsmouth to evaluate the potential of ocean literacy to act as a policy tool. The local authority is looking to support researchers in their work in the city, and will work alongside the team to understand the findings and develop evidence-led responses. Developing a schools-focussed offering around World Ocean Day on 8th June 2023. This offering will be developed in line with available resources and with city partners We continue to develop messaging around associated areas such as water safety, particularly looking at hotspot areas such as the Hotwalls.
7	Partners for higher and further education	<p>The University of Portsmouth and Portsmouth Colleges are currently engaging with discussions about developing city-wide ocean literacy in higher and further education. PCC are now linked into these discussions and seeking to develop a broader citywide approach.</p>
8	Online portal development	<p>In line with the recommendations from the Response to the Traffic, Environment and Community Safety Scrutiny Panel report on biodiversity, it is intended that further online local resources will be</p>

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		developed that support not just marine and coastal agendas, but other PCC work around carbon and climate, air quality, greening and the nature emergency, and energy reduction. Internal work has begun on reworking our online materials and guidance, including interactive mapping.
9	Letter to Government	Completed - attached as Appendix 2. At the time of writing, no response has been received.

3.3 There is recognition that Portsmouth's waterfront nature is a huge part of what makes it special as a city, and the declaration for the ocean is just one facet of the wider approach that is being taken in the city to ensure that city waters are:

- Clean - the regulator for the cleanliness of sea water, and water that is discharged into the sea, is the Environment Agency, but the local authority is obviously concerned about the issue. Not only does the quality of seawater impact on the natural environment, but there can be impacts on public health and the wider economy. In Portsmouth, our seafront is a huge attraction, and there is a significant impact if potential visitors avoid the area because they feel beaches are unclean, for example. There are also industries, such as seafood fishing, that can only flourish if the local waters are clean. Recognising these issues, the local authority is now part of a regular forum which includes Southern Water, partner authorities and members of parliament, as well as community representatives, to work together to solutions. We are also working to make information on water releases into the sea more accessible to the wider public.
- Safe - we continue to work with partners to ensure that areas of high risk around our waterfront are as safe as possible, with signage, safety equipment and where possible, outreach work put in place. The authority hosts a regular water safety forum, bringing together a wide range of partners to ensure safety is being addressed effectively. A key issue for us is to try and ensure that there is a high level of water confidence in the city, and we continue to offer free swimming for under 12s at Portsmouth City Council pools. We also continue to offer discounts on swimming activities through the Portsmouth Leisure Card, to ensure that income is not a barrier to participation.
- Active - we want our waterfront to be an active part of our city and so we continue to promote the economic benefits that the water brings us as a city, including the opportunity for sectors to develop here, taking advantage of features such as deep-water access. We also encourage water sport activity and events that make a feature of the water, such as the annual Portsmouth Regatta.

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.....
Signed by:
Paddy May
Corporate Strategy Manager

Appendices:

Appendix 1 - Notice of Motion, 17th May 2022
Appendix 2 - Letter to Government

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location

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Appendix 1 - Motion for the ocean and our coastal communities

It was therefore RESOLVED that Portsmouth City Council acknowledged that the health of our ocean is inextricably linked with our climate and with human health, wellbeing and prosperity. A healthy ocean is fundamental in regulating the global climate system and is an essential ally in our fight against climate change. The ocean absorbs more than 90% of the excess heat in the climate system as well as absorbing around 20% of annual carbon dioxide (CO₂) emissions generated by human activity.

However, decades of irresponsible marine exploitation and pollution have led to significant levels of degradation, and this together with the detrimental impacts of our changing climate on marine ecosystems has led to national and global recognition that the world ocean is in crisis. An unhealthy ocean does not absorb or store carbon as effectively as a healthy one, further worsening the impacts of the climate crisis.

The UK government's recent Marine Strategy assessment confirms that our marine environment is not healthy. An ocean in crisis is not only bad news for our climate, but also for our local fishing and tourism industries and for the health, wellbeing and prosperity of our coastal communities.

In Portsmouth like the rest of planet, we are witnessing the ocean crisis first-hand. Fish stocks continue to collapse from permitted and illegal overfishing and poor water quality is impacting seafood and safe bathing. Our beaches are covered in litter with each tide, much of it plastic, though this is just the tip of the iceberg of the amount of litter in our oceans. Marine microplastics have been found in all marine environments and in the bodies of many species, including humans and the species of fish we regularly eat.

Our residents are on the frontline of climate change and are being disproportionately impacted relative to inland communities. The impact of the climate crisis on the ocean is profound, from rising water temperatures and changes in ocean chemistry, to sea level rise and increased storminess, including in our local waters. This is changing what seafood is caught locally, accelerating the erosion of our coastline - increasing the risk to infrastructure and properties, and increasing the risk of flooding and storm damage.

Urgent action is needed to halt these devastating changes and recover the health of our ocean to enable it to deliver the full range of benefits, including climate regulation, carbon storage in coastal and marine habitats, coastal protection, a thriving local economy, clean safe recreation and happy, healthy coastal communities. We must play our part in recovering the health of the ocean.

In Portsmouth, the ocean is at the heart of our heritage and economy. From the maritime and marine expertise around the Portsmouth Port, to the millions of visitors who come to the Portsmouth area to experience the sight, sound and feel of the ocean. The ocean can play a vital role in our economic recovery and we must strive to develop a sustainable and equitable

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blue economy that delivers both ocean recovery and local prosperity. We must ensure that ocean recovery is embedded in our relevant strategic decision-making, policymaking and budget-setting; as well as being considered in future strategies and plans, including those seeking to improve the health and wellbeing of our residents.

At present, not everyone has the opportunity or means to access and enjoy the ocean. Even within Portsmouth there are people of all ages who have never experienced the joy of our ocean. First-hand experience of the ocean is essential if people are to be motivated to play their part in protecting it, whether that is through disposing of their litter responsibly, recycling what they can or volunteering in ocean conservation with local organisations. Helping individuals develop their ocean literacy (understanding of the relationship between people and the ocean) is an essential part of this motion, as is individual and collective marine citizenship (promoting and demanding an ocean recovery through local, national and international policy changes).

Local authorities cannot solve the ocean crisis alone, but we can – and must – play our part.

This Council declares an urgent need for Ocean Recovery.

We recognise that we need ocean recovery to meet our net zero carbon targets, and we need net zero carbon to recover our ocean.

This Council pledges, through requesting Cabinet to:

1. Report to Full Council within 6 months on the actions and projects that will begin an ocean recovery in Portsmouth.
2. Consider ocean recovery in all strategic decisions, plans, budgets and approaches to decisions by the Council (particularly in planning, regeneration, skills and economic policy), aligning with climate change mitigation and adaptation requirements, and considering ocean-based solutions in our journey towards a carbon-neutral and climate-resilient future.
3. Promote closer working between the Portsmouth City Council and the Marine Organisation and embed strong links between the Local Plan and the Portsmouth City Council Marine Plan to support ocean recovery.
4. Ensure that the Local Nature Recovery Strategy strives to support ocean recovery.
5. Work with partners locally and nationally to deliver increased sustainability in marine industries and develop a sustainable and equitable blue economy that delivers ocean recovery and local prosperity.
6. Grow ocean literacy and marine citizenship in Portsmouth, including ensuring all pupils are given the opportunity to experience the ocean first-hand before leaving primary school-

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striving to include home-schooled children - and promote equitable access to the ocean through physical and digital experiences for all residents.

7. Work with Highbury and Portsmouth Colleges to continue to embed marine, maritime and blue carbon training at the heart of training provision as well as with technical / apprenticeship training providers where appropriate.
8. Create an online portal of the Council website to update on ocean recovery progress, signpost to ocean literacy development opportunities, and marine citizenship pledges.
9. Write to the Government asking them to put the ocean into net recovery by 2030 by
 - a. Ensuring Inshore Fisheries and Conservation Authorities and Natural England have the resources they need to effectively research and monitor our growing number of marine protected areas, and to set and enforce appropriate fishing levels that support local economies and deliver environmental sustainability.
 - b. Ensuring coastal communities have a meaningful say in the development of marine policy to ensure it delivers equitable and sustainable outcomes.
 - c. Appoint a dedicated Minister for Coastal Communities.
 - d. And by listening to marine scientific advice, including marine social science, to update the Marine Policy Statement and produce a national Ocean Recovery Strategy which will:
 - i. Enable the recovery of marine ecosystems rather than managing degraded or altered habitats in their reduced state.
 - ii. Consider levelling up, marine conservation, energy, industrial growth, flood and coastal erosion risk management, climate adaptation and fisheries policy holistically rather than as competing interests.
 - iii. Develop a smarter approach to managing the health of the entire ocean that moves beyond Marine Protected Areas and enables links to be made across sectors towards sustainability.
 - iv. Establish improved processes for understanding the benefits of ocean recovery, leaving no doubt the links between this and human lives, livelihoods, and wellbeing.
 - v. Stop plastic pollution at source by strengthening the regulations around single-use plastics and set standards for microfibre-catching filters to ensure that all new domestic and commercial washing machines are fitted with a filter that captures a high percentage of microfibres produced in the wash cycle.

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- vi. Placing a duty on water companies engaged in sewage disposal to ensure untreated sewage is not discharged from storm overflows into inland and coastal waters and to provide targets and timelines to ensure this change is achieved.

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Appendix 2 - Letter sent to Prime Minister, 9th June 2022

The Rt Hon Boris Johnson
Prime Minister
10 Downing Street
SW1A 2AA

Councillor Gerald Vernon-Jackson CBE
Leader of Portsmouth City Council

Executive Office
Floor 3, Core 3-4, Civic Offices
Guildhall Square
Portsmouth
PO1 2AL

Phone: 023 9283 4551

E-mail:

cllr.gerald.vernon-jackson@portsmouthcc.gov.uk

Our Ref: GVJOUT035

Date: 9th June 2022

Dear Prime Minister,

Re: Ocean Net Recovery

At the Council meeting on 17th May 2022 Portsmouth City Council unanimously resolved to declare an urgent need for Ocean Recovery. In Portsmouth, the ocean is at the heart of our heritage and economy. From the maritime and marine expertise around the Portsmouth Port, to the millions of visitors who come to the Portsmouth area to experience the sight, sound and feel of the ocean, the ocean can play a vital role in our economic recovery and we must strive to develop a sustainable and equitable blue economy that delivers both ocean recovery and local prosperity. Our residents are on the frontline of climate change and are being disproportionately impacted relative to inland communities. The impact of the climate crisis on the ocean is profound, from rising water temperatures and changes in ocean chemistry, to sea level rise and increased storminess, including in our local waters. This is changing what seafood is caught locally, accelerating the erosion of our coastline - increasing the risk to infrastructure and properties, and increasing the risk of flooding and storm damage.

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Ocean recovery cannot be delivered without national as well as local action. As the Leader of Portsmouth City Council I therefore ask the Government to support our work and agree to put the ocean into net recovery by 2030 by taking forward a series of related outcomes:

1. Ensuring Inshore Fisheries and Conservation Authorities, and Natural England have the resources they need to effectively research and monitor our growing number of marine protected areas, and to set and enforce appropriate fishing levels that support local economies and deliver environmental sustainability.
2. Ensuring coastal communities have a meaningful say in the development of marine policy to ensure it delivers equitable and sustainable outcomes.
3. Appoint a dedicated Minister for Coastal Communities.
4. And by listening to marine scientific advice, including marine social science, to update the Marine Policy Statement and produce a national Ocean Recovery Strategy which will:
 - a. Enable the recovery of marine ecosystems rather than managing degraded or altered habitats in their reduced state.
 - b. Consider levelling up, marine conservation, energy, industrial growth, flood and coastal erosion risk management, climate adaptation and fisheries policy holistically rather than as competing interests.
 - c. Develop a smarter approach to managing the health of the entire ocean that moves beyond Marine Protected Areas and enables links to be made across sectors towards sustainability.
 - d. Establish improved processes for understanding the benefits of ocean recovery, leaving no doubt the links between this and human lives, livelihoods, and wellbeing.
 - e. Stop plastic pollution at source by strengthening the regulations around single-use plastics and set standards for microfibre-catching filters to ensure that all new domestic and commercial washing machines are fitted with a filter that captures a high percentage of microfibres produced in the wash cycle.
 - f. Placing a duty on water companies engaged in sewage disposal to ensure untreated sewage is not discharged from storm overflows into inland and coastal waters and to provide targets and timelines to ensure this change is achieved.

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We are very proud of the marine and coastal work we are already delivering in and around Portsmouth that support our Climate and Nature Emergency declarations. I would be very pleased to share our learnings to date and discuss how we can accelerate our collection work towards an Ocean Recovery.

Yours sincerely

Cllr Gerald Vernon-Jackson CBE

Leader of the Council

CC: George Eustice
Secretary of State for Environment, Food and Rural Affairs
Seacole Building
2 Marsham Street
London
SW1P 4DF

Agenda Item 11

From GOVERNANCE & AUDIT AND STANDARDS COMMITTEE held on 23 November 2022

Council Agenda Item 11 (Governance & Audit & Standards Committee minute No 48)

Health & Wellbeing Board Constitution

Recommended (for Council)

that the Governance & Audit & Standards Committee supported the changes to the Constitution for the Health & Wellbeing Board set out within the report and recommend these changes to Council.

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Agenda item: **Title of meeting:** Governance and Audit and Standards Committee

Full Council

Date of meeting: Committee - 23rd NovemberCouncil - 6th December**Subject:** Health and Wellbeing Board Constitution**Report From:** Chief Executive**Report by:** Kelly Nash, Corporate Performance Manager**Wards affected:** All**Key decision:** No**Full Council decision:** Yes**1. Purpose of report**

- 1.1. To seek approval for proposed changes to the constitution for the Health and Wellbeing Board (HWB). The HWB have requested the changes to its constitution, for support by Governance, Audit and Standards Committee and approval by Full Council, to improve the effectiveness of the HWB as it fulfils its leadership role across the health and wellbeing system locally.

2. Recommendations

- 2.1. **Governance, Audit and Standards Committee is recommended to support the changes to the constitution for the Health and Wellbeing Board set out below, and recommend these changes to Council.**

3. Background

- 3.1. Health and Wellbeing Boards (HWBs) were introduced as part of the Health and Social Care Act 2012. They are statutory in all upper tier local authorities in England. The Portsmouth HWB brings together Elected Members, key council officers, the Portsmouth Clinical Commissioning Group (PCCG), the NHS

Commissioning Board and local Healthwatch to develop a Joint Strategic Needs Assessment and deliver it through a Joint Health and Wellbeing Strategy.

3.2. The HWB is a committee of the council and has been formally established as such since April 2013.

3.3 In 2019, a review of partnerships in the city concluded that there would be benefits for efficiency of working, and effectiveness of decision-making, if the current three cross-organisation partnerships that look at issues around health and wellbeing in the city (the HWB, the Safer Portsmouth Partnership and the Children's Trust Partnership) came together as one grouping with a single Terms of Reference and membership, under the auspices of the Health and Wellbeing Board as the statutory body. The HWB constitution was amended to reflect this.

4. Proposed changes recommended by the HWB

4.1 Since 2019, there have been further changes that need to be reflected in the constitution of the HWB:

- The changes in the organisation of the NHS, including the abolition of clinical commissioning groups and the establishment of the Integrated Care Board (ICB) and Integrated Care Partnership (ICP)
- Closer working with the Police and Crime Commissioner
- The desire to work closely alongside the city safeguarding boards
- The need to reflect the importance of the University as a key partner
- The need to incorporate HIVE Portsmouth as a strategic partner representing the voluntary and community sector in the city.

4.2 In response to these issues, a revised membership has been agreed by the HWB and reflected in the revised constitution attached as Appendix 1, and all previous references to the clinical commissioning group have been amended to reflect the new integrated care system way of working.

4.3 It should also be noted that In July 2022, the Department for Health and Social Care (DHSC) issued draft guidance for engagement on health and wellbeing HWBs, setting out the role of HWBs following the publication of the Health and Care Act 2022 and the Health and social care integration: joining up care for people, places and populations White Paper (published February 2022).

4.4 The draft guidance document recognises that HWBs have been a key mechanism for driving joined-up working at a local level since they were established in 2013. The Health and Care Act 2022 has introduced new architecture to the health and care system, specifically the establishment ICBs and integrated care partnerships ICPs.

4.5 The document states that in this new landscape, HWBs continue to play an important role as a key mechanism for:

- joint working across health and care organisations
- setting strategic direction to improve the health and wellbeing of people locally

4.6 DHSC will be updating the guidance on the HWBs general duties and powers following engagement with key stakeholders which took place over the Summer. It is not anticipated that this will lead to significant changes in the working of HWBs, but it may be that further adjustments of the constitution are required when the guidance is updated to take account of any new or revised requirements. A further report will come forward to GAS if this is required.

5. Reasons for recommendations

5.1 The committee is recommended to support these proposals as they will support the Health and Wellbeing Board to operate effectively and continue to enable the council to fulfil its statutory requirements with regard to the Health and Wellbeing Board and in relation to the requirements of the Crime and Disorder Act 1998.

5.2 The recommendations have been agreed in principle by the HWB in September 2022.

6 Integrated impact assessment (EIA)

6.1 There is no change to policy or delivery recommended in the report. Detailed impact assessments will be undertaken on particular policies and initiatives as they emerge from the work of the Health and Wellbeing Board.

7 Legal implications

7.1 The basis and legality for the proposed amendments is set out in the body of the report. The appendix attached reflects the proposed changes to the Health and Wellbeing Constitution.

8 Director of finance's comments

8.1 There are no direct financial implications arising from the recommendations contained within this report.

8.2 Future schemes and initiatives will require financial appraisal on case by case basis in order to support decision making. Before any schemes or initiatives will be able to proceed, specific funding sources would need to be identified and in place.

.....
Signed by: David Williams, Chief Executive

Appendices:

Appendix A - constitution for Portsmouth's Health and Wellbeing Board

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location

The recommendation(s) set out above were approved/ approved as amended/ deferred/ rejected by on

.....
Signed by: Name and Title

Appendix 1 - Constitution for Portsmouth's Health and Wellbeing Board

1. Aims

- 1.1 The Health and Wellbeing Board (HWB) will provide strategic leadership to improve the health and wellbeing of the population of Portsmouth through the development of improved and integrated health and social care services along with a range of other public service dependencies, including public health, the criminal justice system and children's services. It will:
- a) identify health and wellbeing needs and priorities across Portsmouth and oversee the refresh and publication of the Joint Strategic Needs Assessment (JSNA) to support evidence-based prioritisation, commissioning and policy decisions, including a strategic assessment of crime and disorder in the local area as required by the Crime and Disorder Act 1998 (as amended) and a children's needs assessment.
 - b) prepare and publish a Joint Health and Wellbeing Strategy (JHWS) for approval by the city council and Integrated Care Board (ICB), which sets objectives and describes how stakeholders will be held to account for delivery, taking account of the JSNA, strategic analysis of crime and disorder, children's needs assessment, Director of Public Health Annual Report as well as national policy developments and legislation.
 - c) prepare and publish a Pharmaceutical Needs Assessment for the city council, and assess pharmacy applications against this;
 - d) monitor and review the delivery of the JHWS and take action where evidence is indicating a failure to achieve agreed outcomes.
 - e) receive annual reports and regular updates from the Portsmouth Safeguarding Children Board and Safeguarding Adults Board; and to consult with safeguarding boards when considering how the welfare of children and vulnerable adults is to be safeguarded and protected.
 - f) encourage integrated working between health and social care and oversee, where appropriate, partnership arrangements under the NHS Act such as pooled budgets.
 - g) establish and maintain a relationship with the Police and Crime Commissioner to fulfil the mutual duty to co-operate and have regard to the priorities set out in their respective plans; and respond to requests to the Police and Crime Commissioner as set out in legislation.
 - h) Ensure that local area responsibilities under the serious violence duty are fulfilled
 - i) undertake the governance role, as the community safety partnership, in relation to domestic homicide reviews.
 - j) oversee, where appropriate, the use of resources across a wide spectrum of services and interventions, to achieve its strategy and priority outcomes and to drive a genuinely collaborative approach to commissioning, including the co-ordination of agreed joint strategies.
 - k) support the inclusion of the voice of the public, patients and communities in the setting of strategic priorities, including (but not solely) through the involvement of local Healthwatch and the voluntary and community sector.

- l) Communicate and engage with local people in how they can achieve the best possible quality of life and be supported to exercise choice and control over their own personal health and wellbeing.

2. Membership

2.1 Membership of the HWB shall reflect the fact that the HWB has a role in setting strategic direction for the whole health, care and wellbeing system. It will also contain provisions that allow it to be given greater executive powers on behalf of the city council and in partnership with the ICB, with provision for voting on certain matters to be reserved. Those items on which all members of the HWB can vote shall be termed 'part A items' while those on which voting is reserved shall be termed 'part B items'.

2.2 The members of the HWB, shall comprise the following:

- Lead Member for Health and Social Care (Joint-Chair)
- Integrated Commissioning Board place-based Clinical Director (Joint-Chair)
- Lead Member for Children's Services
- Leader of the Council (or their nominated representative)
- Leader of the largest opposition group (or their nominated representative)
- Health spokespersons from other political groups represented on the Council
- Integrated Commissioning Board Place Managing Director
- Two nominated representatives from the Portsmouth Education Partnership
- Portsmouth Police Commander
- Portsmouth Group Manager, Hampshire Fire and Rescue
- Community Rehabilitation Company
- National Probation Service
- Director of Public Health - PCC
- Director of Adults Services - PCC
- Director of Children's Services - PCC
- Healthwatch Portsmouth nominated representative
- NHS Commissioning Board (Wessex) nominated representative
- Portsmouth Hospitals NHS Trust nominated representative
- Solent NHS Trust nominated representative*
- Portsmouth Voluntary and Community Network representative
- HIVE Portsmouth
- University of Portsmouth
- Office of Police and Crime Commissioner
- Portsmouth Safeguarding Adults Board
- Portsmouth Safeguarding Children's Board.

2.3 The members of the HWB who have reserved powers to vote on 'part B items' are as follows:

- Lead Member for Health and Social Care (Joint-Chair)
- Integrated Commissioning Board place-based Clinical Director (Joint-Chair)
- Lead Member for Children's Services
- Leader of the Council (or their nominated representative)
- Leader of the largest opposition group (or their nominated representative)
- Integrated Commissioning Board Place Managing Director

*voting rights for co-opted members on what is a committee appointed under section 102 of the Local Government Act 1972 are provided for in Statutory Regulations published in February 2013 "unless the local authority which established the board otherwise directs" and "before making a direction [to empower co-opted members], the local authority must consult the Health and Wellbeing Board"¹. The provisions above are therefore subject to direction from the council in consultation with the board.

3. Chairing arrangements

- 3.1 The HWB will appoint the Lead Member for Health and Social Care at the City Council and the Integrated Commissioning Board place-based Clinical Director as joint chairs of the HWB, with the chair alternating between the two on an annual basis. The other joint-chair shall act as vice chair during that year.
- 3.2 In the event that neither Chair nor Vice chair are present but the meeting is quorate, the voting members present at the meeting shall choose a chair for that meeting from amongst their number who has power to vote on 'part B items'.

4. Quorum

- 4.1 It is important that sufficient members are present at all meetings so that decisions can be made and business transacted. The quorum for the Board will comprise of four voting members and must include at least one voting Member from the City Council and one voting member of the ICB. If a meeting has fewer members than this figure it will be deemed inquorate - matters may be discussed but no decisions taken.

5. Substitutes

- 5.1 Nominating groups may appoint a named substitute member for each position. Substitute members will have full voting rights when taking the place of the ordinary member for whom they are designated substitute.

6. Appointments

- 6.1 In line with the Health and Social Care Act, before appointing another person to be a member of the Board (other than those that are statutorily obliged to be a member) the local authority must first consult the Health and Wellbeing Board. Nominations by the local authority must be in accordance with the Act.

7. Decisions and Voting

- 7.1 The HWB will be accountable for its actions to its individual member organisations and representatives will be accountable through their own organisation's decision making processes for the decisions they make.
- 7.2 It is expected that decisions will be reached by consensus, however, if a vote is required any matter will be decided by a simple majority of those members voting and present in the room at the time the motion is put. This will be by a show of hands, or if no dissent, by the affirmation of the meeting. If there are equal votes for and against,

¹ The Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013 No.218 regulation 6

the Chair will have a second or casting vote. There will be no restriction on how the Chair chooses to exercise a casting vote.

- 7.3 Decisions within the terms of reference will be taken at meetings and will not normally be subject to ratification or a formal decision process by partner organisations. However, where decisions are not covered by the HWB's statutory functions and power or within the delegated authority of the Board members, these will be subject to ratification by constituent bodies.
- 7.4 Decisions within the current terms of reference will be deemed 'part A items'. In the event that the city council or the ICB delegate additional decisions to the HWB, it will be for the delegating authority to determine whether these are deemed 'part B items' with reserved voting rights as set out above.
- 7.5 From time to time, the Board may establish sub-boards to deal with particular areas of business delegated to the Board, including in respect of the governance of domestic homicide reviews.

8. Status of Reports

- 8.1 Meetings of the Board shall be open to the press and public and the agenda, reports and minutes will be available for inspection at Portsmouth City Council's offices and on the City Council's website at least five working days in advance of each meeting. This excludes items of business containing confidential information or information that is exempt from publication in accordance with Part 5A and Schedule 12A to the Local Government Act 1972 as amended.

9. Members' Conduct

- 9.1 With the exception of those referred to at 9.2 below, the Councillors Code of Conduct of Portsmouth City Council will apply to all Board members, and such members should note in particular the obligations relating to Disclosable Pecuniary Interests (so described within the Councillors Code of Conduct), which they must declare upon appointment to the committee to the Monitoring Officer (unless they have made such a declaration).
- 9.2 The Code of Conduct for Employees of Portsmouth City Council will apply to all Board members who are officers of Portsmouth City Council.
- 9.3 The Monitoring Officer of Portsmouth City Council shall provide Board members with guidance in relation to these provisions

10. Review

- 10.1 This constitution and any conflicts of interest will be reviewed as and when required but at least annually.

Agenda Item 13



Portsmouth CITY COUNCIL

QUESTIONS FOR THE CABINET OR CHAIR UNDER STANDING ORDER NO 17.

ORDINARY CITY COUNCIL MEETING – 6 December 2022

QUESTION NO 1

FROM: COUNCILLOR GEORGE FIELDING

TO REPLY: CABINET MEMBER FOR CULTURE, LEISURE AND
ECONOMIC DEVELOPMENT
COUNCILLOR STEVE PITT

Could the Cabinet Member please provide the Council with a full update as to the current progress on the redevelopment of Bransbury Park?

QUESTION NO 2

FROM: COUNCILLOR SCOTT PAYTER-HARRIS

TO REPLY: CABINET MEMBER FOR CULTURE, LEISURE AND
ECONOMIC DEVELOPMENT
COUNCILLOR STEVE PITT

Can the cabinet member confirm whether the City Council in their lease agreements with third parties allow their land to be sublet without the permission of the City Council?

QUESTION NO 3

FROM: COUNCILLOR MATTHEW ATKINS

TO REPLY: CABINET MEMBER FOR COMMUNITIES AND CENTRAL
SERVICES
COUNCILLOR CHRIS ATTWELL

What is the value of the crateloads of unused PPE currently being stored in a row of spaces in the Civic Offices underground car park?

QUESTION NO 4

FROM: COUNCILLOR SIMON BOSHER

TO REPLY: CABINET MEMBER FOR TRAFFIC AND TRANSPORTATION
COUNCILLOR LYNNE STAGG

At the Traffic and Transportation meeting of 20th October 2022, the Cabinet member supported the recommendation to approve the installation of speed cushions in Langstone Road in Baffins Ward when based on a data analysis out of more than 50 roads surveyed in the city.

The data analysis covering the period 1st March 2016 - 28th February 2021 highlights several roads with a significantly higher serious and slight accident count and higher scoring when based on Speed Survey Data, Traffic Count Data and Accident Reports.

Did the Cabinet member have any additional information available when making her decision?

QUESTION NO 5

FROM: COUNCILLOR JOHN SMITH

TO REPLY: CABINET MEMBER FOR TRAFFIC AND TRANSPORTATION
COUNCILLOR LYNNE STAGG

Some time ago, plastic discs were installed into road surfaces in the City to assist a new parking scheme, what has happened to this initiative?

QUESTION NO 6

FROM: COUNCILLOR JUDITH SMYTH

TO REPLY: CABINET MEMBER FOR CULTURE, LEISURE AND
ECONOMIC DEVELOPMENT
COUNCILLOR STEVE PITT

Why did Portsmouth fail to attract additional investment from Arts Council National Portfolio organisation awards in the recent round?

QUESTION NO 7

FROM: COUNCILLOR GEORGE FIELDING

TO REPLY: LEADER OF THE COUNCIL
COUNCILLOR GERALD VERNON-JACKSON

Following the recent decision to remove any investments from the Qatar National Bank from February 2023, can the Leader please outline the criteria on which foreign banks are chosen for treasury management investments on behalf of the city?

QUESTION NO 8

FROM: COUNCILLOR SCOTT PAYTER-HARRIS

TO REPLY: CABINET MEMBER FOR TRAFFIC AND TRANSPORTATION
COUNCILLOR LYNNE STAGG

Would the cabinet member please update the council if works will commence on Devonshire Avenue following results of surveys identifying needs for speed reduction measures?

QUESTION NO 9

FROM: COUNCILLOR MATTHEW ATKINS

TO REPLY: LEADER OF THE COUNCIL
COUNCILLOR GERALD VERNON-JACKSON

What did the City Council and members of the Cabinet do to greet and welcome the representatives of the US Navy recently present in The Solent and Naval Dockyard?

QUESTION NO 10

FROM: COUNCILLOR SIMON BOSHER

**TO REPLY: CABINET MEMBER FOR SAFETY IN THE COMMUNITY
COUNCILLOR JASON FAZACKARLEY**

A recent report outlined the service delivery challenges within the trading standards team, would the cabinet member outline the actions taken since that report?

QUESTION NO 11

FROM: COUNCILLOR SCOTT PAYTER-HARRIS

**TO REPLY: CABINET MEMBER FOR HOUSING AND PREVENTING
HOMELESSNESS**

Many residents have raised concerns regarding their housing provider Pinnacle in Hilsea, can the cabinet member outline the action and engagement the private sector housing team have taken to address these issues?